The Board of Library Trustees may act on any item on this agenda.

## I. PRELIMINARY MATTERS

### A. Call to Order

### B. Public Comments (12:30 – 1:00 PM)

*Proposed 30-minute time limit, with speakers allowed 3 minutes each*

---

## II. ACTION

### A. Reject and rebid contract for renovation and construction of the North Branch Library project

**Recommendation:** Adopt a resolution to recommend City Council adopt a resolution: Accepting the requests to withdraw bids received from D. L. Falk Construction and J. H. Fitzmaurice, Inc.; and reject all remaining bids received on February 17, 2011, prepare a new addendum, and reopen the bidding for the project as modified by the new addendum.

### B. Contract: Fine Line Construction for Renovation and Construction of the Claremont Branch Library

**Recommendation:** Adopt a resolution to recommend City Council adopt a resolution: 1) Approving plans and specifications for the Berkeley Public Library Claremont Branch Improvement Project; 2) Denying protest filed by second low bidder; 3) Accepting the bid of Fine Line Construction; and 4) Authorizing the City Manager to execute a contract and any extensions or change orders until completion of the project in an amount not to exceed $3,300,000.

### C. Authorize temporary closure of Claremont and North Branch libraries for improvements

**Recommendation:** Adopt a resolution authorizing the Director of Library Services to set a temporary closure date for public service at the Claremont Branch and North Branch libraries related to Measure FF funded improvements.

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## III. AGENDA BUILDING

The next meeting will be a Regular Meeting held at 6:30 PM on Wednesday, April 13, 2011 at the **South Branch Library, 1901 Russell Street, Berkeley.**

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## IV. ADJOURNMENT

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Written materials may be viewed in advance of the meeting at the Central Library Reference Desk (2090 Kittredge Street), or any of the branches, during regular library hours.

Wheelchair accessible. To request a sign language interpreter, real-time captioning, materials in large print or Braille, or other accommodations for this event, please call (510) 981-6107 (voice) or (510) 548-1240 (TTY); at least three working days will help ensure availability.

Please refrain from wearing scented products to public programs.

I hereby certify that the agenda for this special meeting of the Board of Library Trustees of the City of Berkeley was posted in the display cases located at 2134 Martin Luther King, Jr. Way and in front of the Central Public Library at 2090 Kittredge Street, as well as on the Berkeley Public Library’s website on March 15, 2011.
For further information, please call (510) 981-6195.

COMMUNICATIONS
Communications to Berkeley boards, commissions or committees are public record and will become part of the City’s electronic records, which are accessible through the City’s website. Please note: e-mail addresses, names, addresses, and other contact information are not required, but if included in any communication to a City board, commission or committee, will become part of the public record. If you do not want your e-mail address or any other contact information to be made public, you may deliver communications via U.S. Postal Service or in person to the secretary of the relevant board, commission or committee. If you do not want your contact information included in the public record, please do not include that information in your communication. Please contact the secretary to the relevant board, commission or committee for further information.
TO: Board of Library Trustees

FROM: Donna Corbeil, Director of Library Services

Subject: Reject and Rebid Contract for Renovation and Construction of the North Branch Library Project

RECOMMENDATION

Adopt a Resolution to recommend City Council:

1. Accept the requests to withdraw received from D.L. Falk Construction and J.H. Fitzmaurice, Inc; and
2. Reject all remaining bids received on February 17, 2011, prepare a new addendum, and reopen the bidding for the project as modified by the new addendum.

FISCAL IMPACTS OF RECOMMENDATION

Funding for the award of contract is allocated in the FY 2011 budget as follows, FUND Measure FF, Branch Improvement Program, BUDGET CODE 308-930-450.65-70.

CURRENT SITUATION AND ITS EFFECTS

The North Branch Library located at 1170 The Alameda is in need of improvements to make it seismically safe, compliant with current codes, including the American Disability Act (ADA) and to allow it to function as a modern library. To ensure that Berkeley can serve the needs of library patrons, with adequate seating, computers and public functions renovation and expansion is needed.

BACKGROUND

In November 2008, City residents voted in favor of Measure FF, a Library bond measure not to exceed $26 Million to renovate, expand, and make seismic and access improvements at the four branch libraries. In March 2009, the Board of Library Trustees (BOLT) voted to recommend to the City Council a preferred firm to complete architectural design services for the North Branch Library; in June 2009, the City Council approved the hiring of Architectural Resources Group with Tom Eliot Fisch to design and develop construction documents for the renovation and expansion of the North Branch Library.

The North Branch Improvement project was released for bid on January 18, 2011, and bids were opened on February 17, 2011. Six bids were received from a low of $4,249,000 to a high of $4,948,000 (Attachment 2). The budgeted amount for this project was $3,800,000 and the six bidders submitted bids as follows:

1. D.L. Falk Construction $4,249,000
2. John Plane Construction $4,802,000
3. J.H. Fitzmaurice, Inc. $4,825,000
4. BHM $4,873,200
5. Villa Construction $4,905,140
6. Rodan Builders $4,948,000

Subsequent to the bid opening, two of the bidders D.L. Falk and J.H. Fitzmaurice, Inc. requested withdrawal of their bids based on an inadvertent clerical error (Attachment 3). Following a review of the evidence submitted by the bidders and a review of the criteria set forth in the public contract code for allowing bid withdrawals, staff recommends that these two firms’ requests be granted. The Public contract code prohibits either of these two firms from participating in further bidding on this project because of their requested withdrawals.

In view fact that the bid amounts of the remaining bidders are more than 25% over the budget for the work and that there are insufficient funds to allow award of a contract to any of the remaining bidders, staff recommends that all bids be rejected and that the scope of the project be modified to bring the project more in line with the available funding. The scope can efficiently be modified with the issuance of an additional addendum deleting and/or modifying the contract requirements and, following the modification, bids can again be received for the modified work. It is anticipated that this addendum and rebidding process can be completed within one to two weeks and that, if successful, the award of a contract within available funds can be accomplished with minimal delay.

RATIONALE FOR RECOMMENDATION

Six bids were submitted for the project and D.L. Falk construction the lowest bidder and J.H. Fitzmaurice, Inc. the third lowest bidder have both asked to withdraw, leaving four bidders. Section 67 of the City Charter allows City Council to reject any and all bids. If all bids are so rejected, the council may readvertise for new bids, or authorize the city manager to negotiate in the open market for a contract at a reasonable price, or authorize the city manager to purchase in the open market, or authorize the City Manager to have the work performed by City employees. The City does not have the available in-house work force to perform the construction services required for this scale of a project and any negotiation process would likely be time consuming and difficult. The sealed bid process is considered to be the most effective method of obtaining fair and reasonable price competition for the work. However, the timeline for this project is critical to the overall completion of the branch library improvement program and delay in its completion will result in a similar delay to the program. To minimize any delay, and resultant cost increases, it is imperative to establish a process that will allow rapid and effective rebidding of the work in an effort to bring the project back in line with available funding. It is therefore considered advisable to prepare a new addendum to the construction plans identifying elements of the project that would reduce the cost of the contract. Using this process will avoid the delay associated with a significant redesign and rebidding effort. It will also allow the four remaining bidders an opportunity to quickly reprice the work and submit new bids in a very short period of time. It will also allow other bidders who may have begun the bidding process, but were unable to complete it in the first round, to also submit timely bids thereby increasing competition and hopefully reduce bid amounts.

ALTERNATIVE ACTIONS CONSIDERED

No alternative action is recommended. The second highest bidder at $4,802,000 exceeds the bid date estimate by $1,002,000. This award would tax the program and would likely require extensive post-bid negotiations with the contractor to try to reduce costs.

Attachments:
1: Resolution
2: Bid Results
3: Bidder requests to withdraw
RESOLUTION NO.: R11-19

REJECT AND REBID CONTRACT FOR THE NORTH BRANCH LIBRARY IMPROVEMENT PROJECT

WHEREAS, in November 2008 City residents voted in favor of Measure FF a Library bond measure not to exceed $26 Million to renovate, expand, and make seismic and access improvements at the four branch libraries; and

WHEREAS, the City hired Architectural Resources Group to design and develop construction documents for the renovation and expansion of the North Branch Library; and

WHEREAS, a request for bids from contractors to renovate the library were released for bid on January 18, 2011 and six bids were opened on February 17, 2011; and

WHEREAS, two of the six bidders claimed errors on their bids and requested withdrawal, which staff has reviewed and recommends be granted; and

WHEREAS, all bids significantly exceeded the estimate and the available funds established for the work; and

WHEREAS, the high bids require rejection of all bids and modification of the plans and specifications in order to reduce the cost of the work; and

WHEREAS, an acceptable process has been identified that will allow the required modification and early receipt of new bids; and

WHEREAS, pursuant to Berkeley Municipal code section 3.04.090(E) the Library shall recommend to the City Council the execution of contracts relating to the improvements at the four branch libraries, including but not limited to, contracts for design, engineering, construction management, and construction.

NOW THEREFORE, BE IT RESOLVED by the Board of Library Trustees of the City of Berkeley to recommend to the Council of the City of Berkeley approval of the withdrawal of bids by D.L. Falk construction and J.H. Fitzmaurice, Inc.

BE IT FURTHER RESOLVED, that the Board of Library Trustees of the City of Berkeley hereby recommends that the Council of the City of Berkeley reject all bids submitted on February 17, 2011 and authorizes the City Manager to modify the plans and specifications in a timely manner by addendum and receive new bids for the modified plans and specifications.

ADOPTED by the Board of Library Trustees of the City of Berkeley at a special meeting held on March 17, 2011 by the following vote:

AYES: ________________________________
NOES: ________________________________
ABSENT: ________________________________
ABSTENTIONS: ________________________________

Susan Kupfer, Chairperson

Donna Corbeil, Director of Library Services
Serving as Secretary to the Board of Library Trustees
<table>
<thead>
<tr>
<th>CONTRACTOR</th>
<th>Bid</th>
<th>Bond</th>
<th>Subcontractor</th>
<th>Collusion</th>
<th>Addenda</th>
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<td>$4,948,000</td>
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</table>

Estimate: $3,800,000
Low Responsive Bid: $4,249,000
Variance: $449,000
Variance Percentage: 11.82%
Average Bid: $4,767,057

Recorded by: Steven Dewan, Kitchell Project Manager
Date: 02/17/11
February 22, 2011

City of Berkley
Martin Luther King Jr.
Civic Center
2180 Milvia Street, 3rd Floor
Berkeley, CA 94704

Kitchell CEM
Attn: Steven Dewan
2750 Gateway Oaks Drive, #300
Sacramento, CA 95833

Ref: Berkeley Public Library – North Branch Improvement Project

After reviewing our proposal for the “North Branch Improvement Project” that bid on February 17th we noticed an inadvertent clerical error, and unfortunately must pull our bid.

We apologize for any inconvenience this may cause the City, and thank you for the opportunity to allow D.L. Falk Construction Inc. to bid this project.

Sincerely,

[Signature]
David L. Falk
President
D.L. Falk Construction Inc.
February 18th, 2011

City of Berkeley
Martin Luther King Jr. Civic Center Building
2180 Milvia Street, Third Floor
Berkeley, CA 94704
Attn: John Rosenbrock

Re: Recent Bid for City Specification No. 11-10564-C, Berkeley Public Library North Branch Improvement Project submitted on February 17, 2011

Dear Mr. Rosenbrock,

J.H. Fitzmaurice ("JHF") regrets to inform the City of Berkeley that the bid submission for Berkeley Public Library North Branch received on February 17, 2011 is in error as per the California Public Contract Code Section 5103. Due to the clerical error during entering the bid amount, Base Bid item #2 should be $150,000.00 in lieu of $15,000.00 which JHF total bid would be $4,960,000.00.

Please accept this letter as a formal notice that we would like to rescind our bid from the award process. We graciously appreciate your consideration in this matter and look forward to a future opportunity to serve the City of Berkeley.

Best Regards,

J.H. Fitzmaurice, Inc.

[Signature]

Mohammad Hakimi
BERKELEY PUBLIC LIBRARY

ACTION CALENDAR
March 17, 2011

TO: Board of Library Trustees

FROM: Donna Corbeil, Director of Library Services

SUBJECT: CONTRACT: FINE LINE CONSTRUCTION FOR RENOVATION AND CONSTRUCTION OF THE CLAREMONT BRANCH LIBRARY.

RECOMMENDATION
Adopt a resolution to recommend City Council adopt a resolution:

1. Approving plans and specifications for the Berkeley Public Library Claremont Branch Improvement Project;
2. Denying protest filed by second lowest bidder;
3. Accepting the bid of Fine Line Construction; and
4. Authorizing the City Manager to execute a contract, amendments, and any extensions or change orders until completion of the project in an amount not to exceed $3,300,000.

FISCAL IMPACTS OF RECOMMENDATION
Funding for the award of this contract is allocated in the FY 2011 budget as follows:

<table>
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<tr>
<th>PROJECT</th>
<th>COST</th>
<th>FUND</th>
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<td>Measure FF, Branch Improvement Program</td>
<td>308-9301-450.65-70</td>
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CURRENT SITUATION AND ITS EFFECTS
The Claremont Branch Library located at 2940 Benvenue Avenue is in need of improvements to make it seismically safe, compliant with current codes – including the ADA, and to allow it to function as a modern library. To ensure that Berkeley can serve the needs of library patrons with adequate seating, computers, and for public functions, renovation and expansion is needed.

BACKGROUND
In November 2008 City residents voted in favor of Measure FF, a Library bond measure not to exceed $26M to renovate, expand, and make seismic and access improvements at the four branch libraries. In July 2009 the Board of Library Trustees voted to recommend to the City Council a preferred firm to complete architectural design services for the Claremont Branch Library; in September 2009, the City Council approved the hiring of Gould Evans Baum Thornley to design and develop construction documents for the renovation and expansion of the Claremont Branch Library.
The Claremont Branch Improvement Project was released for bid on January 18, 2011, and bids were opened on March 1, 2011. Twelve bids were received from a low of $2,970,000 to a high of $4,055,000 (Attachment 2). The low bidder was determined according to the instructions sent out with the request for bids. Based on these criteria, the order of the five lowest bidders is as follows:

1. Fine Line Construction $2,970,000  
2. BHM Construction, Inc. $3,336,400  
4. J.H. Fitzmaurice, Inc. $3,417,500  
5. John Plane Construction, Inc. $3,410,838

However, a protest was filed by BHM Construction, Inc (BHM) alleging bidding irregularities by Fine Line Construction (FLC). A copy of the bid protest was sent to FLC to provide them an opportunity to respond to the protest issues. The City held an informal hearing on March 14, 2011, to allow both FLC and BHM the opportunity to provide additional information before a hearing officer. The City’s representative facilitating the hearing was Mr. John Rosenbrock, P.E.

Based on the information submitted in writing prior to the hearing of March 14, 2011 and the information presented at that hearing, all protest issues were carefully considered.

Accordingly, Fine Line Construction has been determined to be the lowest responsive and responsible bidder, and it is recommended that a contract for this project be awarded to that firm.

Pursuant to Berkeley code section 3.04.090(E) the Library shall recommend to the City Council the execution of contracts relating to the improvements at the four branch libraries, including but not limited to, contracts for design, engineering, construction management, and construction.

The contract is subject to the Community Workforce Agreement approved by the Berkeley City Council on January 18, 2011. As a result, the successful bidder and all subcontractors will be required to sign an agreement to be bound before being eligible for award of a contract. The Living Wage Ordinance does not apply to this project since Public Works construction contracts are, pursuant to City policy, subject to State prevailing wage laws.

RATIONALE FOR RECOMMENDATION

Twelve bids were submitted for the project and Fine Line Construction was the lowest responsive and responsible bidder. The City does not have the available in-house work force to perform the construction services required for this scale of a project. It is therefore necessary to execute a contract with Fine Line Construction.

ALTERNATIVE ACTIONS CONSIDERED

No alternative actions have been considered.

CONTACT PERSON

Donna Corbeil, Berkeley Public Library, 981-6195

Attachments:
1. Resolution  
2. Bid Results
RESOLUTION NO.: R11-___

CONTRACT: FINE LINE CONSTRUCTION FOR THE CLAREMONT BRANCH IMPROVEMENT PROJECT

WHEREAS, in November 2008 City residents voted in favor of Measure FF a Library bond measure not to exceed $26M to renovate, expand, and make seismic and access improvements at the four branch libraries; and

WHEREAS, the City hired Gould Evans Baum Thornley to design and develop construction documents for the renovation and expansion of the Claremont Branch Library; and

WHEREAS, the City lacks sufficient staff and resources to complete the construction in-house; and

WHEREAS, a request for bids from contractors to renovate the Claremont Branch Library was released for bid on January 21, 2011 and twelve bids were opened on March 1, 2011; and

WHEREAS, the protest submitted by the second lowest bidder was evaluated and found to have no merit and was therefore denied; and

WHEREAS, Fine Line Construction was the lowest responsive and responsible bidder; and

WHEREAS, funding is available in FY 2011 of $3,300,000 from the Branch Improvement Program / Measure FF Fund budget code 308-9301-450.65-70; and

WHEREAS, Pursuant to Berkeley code section 3.04.090(E) the Library shall recommend to the City Council the execution of contracts relating to the improvements at the four branch libraries, including but not limited to contracts for design, engineering, construction management and construction.

NOW, THEREFORE, BE IT RESOLVED that the Board of Library Trustees of the City of Berkeley adopt a resolution to recommend City Council approve execution of a contract, and any amendments, extensions, or change orders until completion of the project in accordance with the approved plans and Specifications No. 11-10564-C with Fine Line Construction, for the Claremont Branch Improvement Project, in an amount not to exceed $3,225,000.

ADOPTED by the Board of Library Trustees of the City of Berkeley at a special meeting held on March 17, 2011 by the following vote:

AYES: ______________________  NOES: ______________________
ABSENT: ______________________  ABSTENTIONS: ______________________

________________________________________
Susan Kupfer, Chairperson

________________________________________
Donna Corbeil, Director of Library Services
Serving as Secretary to the Board of Library Trustees
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<th>CONTRACTOR</th>
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<td>$ 4,055,000.00</td>
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Estimate: $2,900,000
Low Responsive Bid: $2,970,000
Variance: $70,000
Variance Percentage: 2.41%
Average Bid: $3,574,503

Recorded by: Steven Dewan, Kitchell Project Manager
Date: 03/01/11
TO: Board of Library Trustees  
FROM: Donna Corbeil, Director of Library Services  
SUBJECT: TEMPORARY CLOSURES OF THE NORTH BRANCH LIBRARY AND CLAREMONT BRANCH LIBRARY FOR RENOVATIONS AND CONSTRUCTION

RECOMMENDATION

Adopt a resolution authorizing the temporary closures of the North Branch Library and Claremont Branch Library for renovations and construction for the North Branch and for the Claremont Branch for the period from April 2011 through June 2012.

FISCAL IMPACTS

There are no fiscal impacts from requested action.

BACKGROUND

In November 2008, voters approved the sale of $26M in bonds to renovate, expand, and make seismic and access improvements at the four neighborhood branch libraries.

In July 2009, program discussions with the board and staff had identified issues and assumptions most directly related to planning neighborhood services during the temporary branch closures, including recommending program timeline escalation yielding greater cost savings through increasing the overlap period of branch closures. At the September 2009 board meeting, the program project manager reported on the program’s progress to-date and presented to the board a refined master schedule, including the option of increased overlap of branch closures with the recommendation that no more than two branches be closed concurrently. North Branch and Claremont Branch libraries were tentatively scheduled to close during the 1st quarter 2011 in consideration that accelerating the design and construction processes may engender potential reduced costs during the economic downturn.

CURRENT SITUATION AND ITS EFFECTS

The design phases for both branches have been completed, including a full series of community meetings and workshops, and open-to-the-public design presentations. Recently, both branches completed construction documents and went out to bid in January 2011 with bid openings occurring in February 2011, permitting the projects to proceed into the construction phase. Because these sites will be active construction zones, North Branch and Claremont Branch must close temporarily for public safety to allow for seismic, code and access improvements as well as new construction.
Prior to the start of construction, each branch is scheduled for a three-four week move out period, providing time for the Library to pack and store materials, remove furniture, and clean out the facilities prior to handover to contractors.

RATIONALE FOR RECOMMENDATION

Staff recommends that the North Branch Library close for renovations and new construction for approximately 12 - 14 months for the period from May 2011 through June 2012 and that the Claremont Branch Library close for renovations and new construction for a term of 9 - 12 months for the period from April 2011 through February 2012. Closure delays may shorten the length of time needed for staff to fully close-out the branches and could negatively impact the construction schedule and budget.

The Library Director will provide status reports during the branches’ construction phases and will keep the board abreast of any project timeline changes.

FUTURE ACTION

None.

Attachments:

1. Resolution
RESOLUTION NO.: R11-___

THE BOARD OF LIBRARY TRUSTEES Approves the Temporary Closures of the North Branch Library and the Claremont Branch Library for Renovations and New Construction

WHEREAS, in November 2008, voters approved the sale of $26M in bonds to renovate, expand, and make seismic and access improvements at the four neighborhood branch libraries; and

WHEREAS, in July 2009, program discussions with the board included recommendation for program timeline escalation to result in greater cost savings; and

WHEREAS, at the September 2009 board meeting, the board was presented with a refined branch libraries improvement program master schedule, including greater overlap of branch closures with the recommendation that no more than two branches be closed at the same time; and,

WHEREAS, the North Branch and Claremont Branch projects have completed construction documents, applied for building permits and currently are in or completing the bid process; and

WHEREAS, prior to the start of construction, each branch is scheduled for a move out period of 3-4 weeks to pack and store materials, remove furniture, and clean out the facilities prior to handover to contractors.

NOW, THEREFORE, BE IT RESOLVED that the Board of Library Trustees of the City of Berkeley adopt a resolution authorizing the temporary closures of the North Branch Library and Claremont Branch Library for renovations and new construction for a term of approximately 12 - 14 months for the period from April 2011 through June 2012 for the North Branch, and for a term of approximately 9 - 12 months for the period from April 2011 through February 2012 for the Claremont Branch.

ADOPTED by the Board of Library Trustees of the City of Berkeley at a special meeting held on March 17, 2011 by the following vote:

AYES:
NOES:
ABSENT: ABSTENTIONS:

____________________________________________
Susan Kupfer, Chairperson

____________________________________________
Donna Corbeil, Director of Library Services
Secretary of the Board of Library Trustees